STATE OF MICHIGAN COURT OF APPEALS

PEOPLE OF THE STATE OF MICHIGAN,

Plaintiff-Appellee,

 \mathbf{V}

CALLEN TRENT LATZ,

Defendant-Appellant.

FOR PUBLICATION December 20, 2016 9:00 a.m.

No. 328274 Clinton Circuit Court LC No. 14-011348-AR

Advance Sheets Version

Before: RONAYNE KRAUSE, P.J., and O'CONNELL and GLEICHER, JJ.

RONAYNE KRAUSE, P.J.

Defendant, Callen Latz, a medical-marijuana patient, appeals by leave granted an order affirming the denial of his motion to dismiss his charge of illegal transportation of marijuana, MCL 750.474. Defendant pleaded guilty subject to his right to appeal the legality of the statute, which he asserts was an unconstitutional amendment of the Michigan Medical Marihuana Act (MMMA), MCL 333.26421 *et seq.*, and was "superseded" by the MMMA. We reverse and remand.

This Court reviews de novo issues of statutory interpretation. *People v Miller*, 498 Mich 13, 16-17; 869 NW2d 204 (2015). The goal of statutory interpretation is to ascertain and apply the intent of the drafter, which is the Legislature in the case of legislatively enacted statutes like MCL 750.474 and the electorate in the case of voter-initiated statutes like the MMMA. *People v Hartwick*, 498 Mich 192, 209-210, 210 n 28; 870 NW2d 37 (2015). The best evidence of that intent is the plain language used, and courts do not evaluate the wisdom of any statute or act. *Id.* at 210. Statutes are read "as a whole," *People v Jones*, 301 Mich App 566, 578; 837 NW2d 7 (2013), and we give "every word . . . meaning," *id.*, quoting *People v Peltola*, 489 Mich 174, 181; 803 NW2d 140 (2011) (quotation marks omitted). "If a statute specifically defines a term, the statutory definition is controlling." *People v Lewis*, 302 Mich App 338, 342; 839 NW2d 37 (2013). We "must avoid a construction that would render any part of the statute[s] surplusage or nugatory." *Id.* at 341. "If the statutory language is clear and unambiguous," the inquiry stops. *Braska v Challenge Mfg Co*, 307 Mich App 340, 352; 861 NW2d 289 (2014).

In its entirety, MCL 750.474 provides:

- (1) A person shall not transport or possess usable marihuana as defined in section 26423 of the public health code, 1978 PA 368, MCL 333.26423, in or upon a motor vehicle or any self-propelled vehicle designed for land travel unless the usable marihuana is 1 or more of the following:
 - (a) Enclosed in a case that is carried in the trunk of the vehicle.
- (b) Enclosed in a case that is not readily accessible from the interior of the vehicle, if the vehicle in which the person is traveling does not have a trunk.
- (2) A person who violates this section is guilty of a misdemeanor punishable by imprisonment for not more than 93 days or a fine of not more than \$500.00, or both.

MCL 750.474 was enacted by 2012 PA 460. Thus, it was enacted *after* the enactment of the MMMA, which went into effect with the passage of 2008 IL 1. Therefore, defendant's argument that the MMMA "superseded" MCL 750.474 must fail. *Black's Law Dictionary* (10th ed) defines "supersede" as "[t]o annul, make void, or repeal by taking the place of" As a general matter, for one act to supersede another, the superseding act must occur later in time.

Nevertheless, courts are not bound by the labels a party gives to an argument but rather by the substance of the argument. See *In re Traub Estate*, 354 Mich 263, 278-279; 92 NW2d 480 (1958); *Wilcox v Moore*, 354 Mich 499, 504; 93 NW2d 288 (1958); *Tipton v William Beaumont Hosp*, 266 Mich App 27, 33; 697 NW2d 552 (2005). It is clear to us that, however defendant chose to articulate it, the gravamen of his argument is that the MMMA preempts MCL 750.474. In the absence of any dispute whether defendant was in compliance with the MMMA, we presume that he was in compliance. We perceive the question before us to be, in substance, whether an irreconcilable conflict exists between the MMMA and MCL 750.474 under the circumstances of this case, and if so, whether the MMMA precludes defendant's conviction.

If such an irreconcilable conflict exists, the MMMA clearly and unambiguously *does* preclude defendant's conviction. The MMMA states that "[a]ll other acts...inconsistent with this act do not apply to the medical use of marihuana as provided for by this act." MCL 333.26427(e). Therefore, if another statute is inconsistent with the MMMA such that it

1

¹ This probably should have referred to "section 3 of the Michigan medical marihuana act, 2008 IL 1, MCL 333.26423." MCL 750.474, compiler's notes of the Legislative Service Bureau, available at https://perma.cc/JBM7-6UJ9. We find this error of no importance and note it only for completeness.

² Insofar as we can determine from the record, the prosecution disputed whether defendant had completely followed all proper procedures in seeking the matter dismissed under the MMMA, but there appears to be no dispute that defendant possessed a valid medical marijuana registry patient identification card, MCL 333.26423(m), at all relevant times.

punishes the proper use of medical marijuana, the MMMA controls, and the person properly using medical marijuana is immune from punishment. *People v Koon*, 494 Mich 1, 7; 823 NW2d 724 (2013) (holding that a portion of the Michigan Vehicle Code was "inconsistent with the MMMA," so it did "not apply to the medical use of marijuana"). See also *Ter Beek v City of Wyoming*, 495 Mich 1, 20-21; 846 NW2d 531 (2014) (holding that a city "[o]rdinance directly conflict[ed] with the MMMA by . . . impos[ing] . . . a penalty . . . on a registered qualifying patient whose medical use of marijuana [fell] within the scope of [the MMMA's] § 4(a)'s immunity" and that the MMMA preempted the ordinance) (quotation marks and citations omitted); *Braska*, 307 Mich App at 357-359, 365 (holding that the MMMA conflicted with a portion of the Michigan Employment Security Act (MESA), MCL 421.1 *et seq.*, the MMMA preempted the MESA, and persons complying with the MMMA were, therefore, immune from penalty under the MESA).

The prosecution attempts to analogize MCL 750.474 to laws governing the transportation of alcohol. This comparison is inapt under the circumstances. If, hypothetically, marijuana were to be decriminalized generally with no other particular qualifications, *then* the comparison would make sense because, obviously, the Legislature would remain completely within its rights to regulate, *inter alia*, the manner in which marijuana could be transported when possessed for *recreational* purposes. Furthermore, a person *illegally* possessing marijuana could be properly charged with illegally transporting it in addition to illegally possessing it. Neither scenario would affect the special status afforded to marijuana possessed for *medical* purposes, and, in fact, MCL 750.474(1) expressly refers to "usable marihuana" under the MMMA rather than marijuana generally. In other words, if the Legislature treated marijuana like alcohol, then the prosecution's analogy to alcohol would make sense. It is manifestly apparent that a significant percentage of the population would *like* the Legislature to do so, but that is not, at present, the state of the law.³

"Under the MMMA, . . . '[t]he medical use of marihuana is allowed . . . to the extent that it is carried out in accordance with the provisions of th[e] act.' "Hartwick, 498 Mich at 209, quoting MCL 333.26427(a) (brackets in original). If persons comply with the MMMA, then the MMMA grants those persons "broad" "immunity" from prosecution. MCL 333.26424(a); Braska, 307 Mich App at 357-358. As noted, there is no dispute, at least for the purposes of this appeal, that defendant was in compliance with the MMMA. The MMMA defines medical use as the "acquisition, possession, . . . use, . . . delivery, transfer, or transportation of marihuana . . . relating to the administration of marihuana to treat or alleviate a registered qualifying patient's debilitating medical condition or" "associated" "symptoms." MCL 333.26423(h) (emphasis added). MCL 750.474 expressly refers to this provision and unambiguously seeks to place additional requirements on the transportation of medical marijuana beyond those imposed by the MMMA. Thus, MCL 750.474 clearly subjects persons in compliance with the MMMA to prosecution despite that compliance. MCL 750.474 is therefore impermissible. Koon, 494 Mich at 7;

³ We express no opinion as to the wisdom of the present—or of any hypothetical future—state of the law; we merely note the theoretical consequences thereof.

Braska, 307 Mich App at 357-358. Because MCL 750.474 is not part of the MMMA, defendant, as an MMMA-compliant medical-marijuana patient, cannot be prosecuted for violating it.

Because this conclusion is dispositive of the instant appeal, we exercise judicial restraint and decline to consider defendant's constitutional argument. Defendant's conviction is reversed, and we remand for entry of a judgment in his favor. We do not retain jurisdiction.

/s/ Amy Ronayne Krause /s/ Elizabeth L. Gleicher